111TH CONGRESS 1ST SESSION

H. R. 3739

To amend title V of the Small Business Investment Act of 1958 to provide for improved long-term financing to small business concerns, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

October 7, 2009

Mr. Buchanan introduced the following bill; which was referred to the Committee on Small Business

A BILL

To amend title V of the Small Business Investment Act of 1958 to provide for improved long-term financing to small business concerns, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Job Creation and Eco-
- 5 nomic Development Through CDC Modernization Act of
- 6 2009".

1 TITLE I—GENERAL PROVISIONS

2	SEC. 101. PROGRAM LEVELS.
3	Section 20 of the Small Business Act is amended by
4	adding the following new subsection after subsection (e):
5	"(f) Program Levels.—
6	"(1) FISCAL YEAR 2010.—For financings au-
7	thorized by section 7(a)(13) of this Act and title V
8	of the Small Business Investment Act of 1958, the
9	Administrator is authorized to make \$9,000,000,000
10	in guarantees of debentures for fiscal year 2010.
11	"(2) FISCAL YEAR 2011.—For financings au-
12	thorized by section 7(a)(13) of this Act and title V
13	of the Small Business Investment Act of 1958, the
14	Administrator is authorized to make
15	\$10,000,000,000 in guarantees of debentures for fis-
16	cal year 2011.''.
17	SEC. 102. DEFINITIONS.
18	Section 103 of the Small Business Investment Act
19	of 1958 (5 U.S.C. 662) is amended as follows:
20	(1) By amending paragraph (6) to read as fol-
21	lows:
22	"(6) the term 'development company' means
23	any corporation organized in order promote eco-
24	nomic development and the growth of small business

concerns and includes companies chartered under a

1	special State law authorizing them to operate on a
2	statewide basis;".
3	(2) By striking "and" at the end of paragraph
4	(18), by striking the period at the end of paragraph
5	(19) and inserting a semicolon, and by adding at the
6	end the following new paragraphs:
7	"(20) the term 'certified development company'
8	means a development company that the Adminis-
9	trator has determined meets the criteria set forth in
10	section 501;
11	"(21) the term 'local governmental entity'
12	means—
13	"(A) a State or a political subdivision of a
14	State, or
15	"(B) a combination of political subdivisions
16	which—
17	"(i) has been formed to promote eco-
18	nomic or community development;
19	"(ii) is composed of representatives of
20	the State or a political subdivision acting
21	in their official capacity; and
22	"(iii) include an area in an adjacent
23	State if it is part of a local economic area,
24	a rural area or has a population deter-
25	mined by the Administrator to be insuffi-

1	cient to support the formation of a sepa-
2	rate development company;
3	such term includes entities meeting the require-
4	ments of clauses (i) through (iii), such as, but
5	not limited to, a council of governments, re-
6	gional development corporation, regional plan-
7	ning commission, or economic development dis-
8	trict;
9	"(22) the term 'member' means any person au-
10	thorized to vote for a director of a corporation or the
11	dissolution or merger of a company. For purposes of
12	this definition, a shareholder of a for-profit corpora-
13	tion shall be considered a member;
14	"(23) the terms 'rural' and 'rural area' shall
15	have the same meaning as those terms are given in
16	section 1991(a)(13)(A) of title 7, United States
17	Code; and
18	"(24) the term 'small manufacturer' means a
19	small business concern—
20	"(A) the primary business of which is clas-
21	sified in sector 31, 32, or 33 of the North
22	American Industrial Classification System; and
23	"(B) all of the production facilities of
24	which are located in the United States.".

1 TITLE II—CERTIFIED 2 DEVELOPMENT COMPANIES

3	SEC. 201. CERTIFIED DEVELOPMENT COMPANIES.
4	Section 501 of the Small Business Investment Act
5	of 1958 (15 U.S.C. 695) is amended to read as follows:
6	"SEC. 501. CERTIFIED DEVELOPMENT COMPANIES.
7	"(a) Certified Development Company Deben-
8	TURE AUTHORITY.—Only development companies cer-
9	tified by the Administrator shall have the authority to
10	issue debentures under this Act.
11	"(b) Certification Standards.—A development
12	company shall be certified for the purposes of issuing de-
13	bentures if the Administrator determines that it meets
14	each of the following criteria:
15	"(1) Small concern.—
16	"(A) IN GENERAL.—Except as provided in
17	subparagraph (C) of paragraph (2), the com-
18	pany, including its affiliates, shall have no more
19	than 200 employees.
20	"(B) Control.—Except as provided in
21	paragraph (2) (B) or (C) the company shall not
22	be under the control of any other concern.
23	"(C) Not for profit.—The development
24	company is organized as a not-for-profit cor-
25	poration.

"(2) Exceptions.—

"(A) FOR PROFIT STATUS.—If a development company was chartered as a for-profit corporation and issued debentures prior to January 1, 1987, the company shall not be required to change its status to not-for-profit in order to be certified.

"(B) AFFILIATION GRANDFATHER.—Any company that was authorized by the Administrator to issue debentures before December 31, 2005, shall be eligible for certification without regard to its status as part of, or its affiliation with, any other not-for-profit corporation or local governmental entity unless that not-for-profit corporation or local governmental entity is another entity that issues debentures under this title.

"(C) AFFILIATION WITH LOCAL GOVERN-MENTAL ENTITIES.—Any company that was organized after the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009 shall be eligible for certification without regard to its status as part of or affiliation with any local governmental entity.

•HR 3739 IH

1	"(3) Good standing.—A development com-
2	pany shall be in good standing and comply with all
3	laws, in every State in which it is incorporated or
4	authorized to conduct business.
5	"(4) Membership.—
6	"(A) IN GENERAL.—The development com-
7	pany shall have at least 25 members.
8	"(B) Voting rights.—No member shall
9	control more than 10 percent of the total voting
10	power in the development company.
11	"(C) Residence.—Members must be resi-
12	dents of the State in which the development
13	company is chartered or authorized to do busi-
14	ness.
15	"(D) Diversity.—The development com-
16	pany must have at least one member from each
17	of the following:
18	"(i) A local governmental entity.
19	"(ii) A financial institution subject to
20	regulation by a Federal organization be-
21	longing to the Federal Financial Institu-
22	tions Examination Council and provides
23	long-term fixed asset financing in the com-
24	mercial market.

1	"(iii) A not-for-profit organization,
2	other than a development company, that is
3	dedicated to promoting economic growth.
4	"(iv) A for-profit businesses, other
5	than a financial institution described in
6	clause (ii).
7	"(E) Employment status.—Membership
8	in a development company shall not be predi-
9	cated on employment status and an individual
10	who retired from or was terminated (for rea-
11	sons other than fraud or the commission of a
12	crime) from an entity described in subpara-
13	graph (D) shall be deemed to be from the orga-
14	nization described in that subparagraph.
15	"(5) Board of directors.—
16	"(A) IN GENERAL.—The development com-
17	pany's board consists of members and each di-
18	rector receives a majority vote of the members
19	unless the development company is a for-profit
20	corporation in which case the board need not
21	consist entirely of members.
22	"(B) Board representation.—There
23	shall be at least one director from not fewer
24	than 3 of the 4 types of organizations specified

in paragraph (4)(D) but no single type of orga-

nization shall have more than 50 percent representation on the board of the development company. If the development company is a forprofit corporation, financial institution representatives may make up more than 50 percent of the board.

"(C) AFFILIATED ENTITY REPRESENTATION RESTRICTIONS.—A development company that is described in subsection (b)(1)(C) of this section may have any or all of its board members appointed by entities affiliated with the company and may include common members who also serve on the affiliate's board of directors if the appointment of board members was exercised by an affiliate prior to December 31, 2005.

"(D) SPECIAL RULE FOR CERTAIN DEVEL-OPMENT COMPANIES.—The board of directors for any development company issuing debentures before December 31, 2005, and incorporated under a State law requiring, or which is interpreted by the State's legal department as imposing specific requirements on, the number and selection of members, board members, or both, and the rights and privileges conferred

1	by such State law, may adhere to such provi-
2	sions.
3	"(6) Professional management and
4	STAFF.—
5	"(A) In general.—The development com-
6	pany shall have full-time independent profes-
7	sional management, including a chief executive
8	officer to manage the daily operations and a
9	full-time professional staff qualified to carry out
10	the functions authorized under this title.
11	"(B) Utilization of Staff from Af-
12	FILIATED ENTITIES.—A development company
13	shall not be denied certification under this sec-
14	tion if its chief executive or full-time profes-
15	sional staff is from an affiliated entity as de-
16	scribed in subsection (b)(1)(C).
17	"(C) STAFF UNDER CONTRACT.—The Ad-
18	ministrator shall not deny certification to a de-
19	velopment company that contracts for its full
20	time staff if one of the following conditions is
21	met:
22	"(i) The development company is lo-
23	cated in a rural area, obtains its staff
24	through contract from another develop-
25	ment company that is certified by the Ad-

ministrator and that development company operates in the same or a contiguous State.

"(ii) The development company had issued debentures under this title prior to December 31, 2005, and had contracted with a for-profit business concern to provide staffing and management services.

"(c) APPLICATIONS.—

"(1) DEVELOPMENT COMPANIES ISSUING DEBENTURES BEFORE SEPTEMBER 30, 2009.—

"(A) Short form application.—(i) For any development company that issued debentures pursuant to this title before September 30, 2009, the Administrator shall develop, after an opportunity for notice and comment, no later than 90 days after the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009, a short-form application that contains sufficient information for the Administrator to determine that the development company currently meets the standards set forth in subsection (b). In developing such application, the Administrator shall be required to limit the amount of paper-

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work necessary to determine whether the development company meets the standards for certification and may limit the application to the filing of reports previously submitted to the Administrator.

- "(ii) For those companies that obtain staff through contracts, the application shall include a copy of the contract.
- "(B) CERTIFICATION DECISION.—(i) The Administrator shall certify the development company if the application demonstrates that the applicant meets the standards in subsection (b). The decision to certify or not approve the request for certification shall be made within 7 business days from the date the initial submission of the application is received by the Administrator. If the Administrator takes no action to approve or disapprove within 7 business days, the application for certification is deemed approved and no further action is required by the Administrator or the development company to obtain certification. If the Administrator disapproves the application, the Administrator shall provide in writing within 3 business days the reasons for the disapproval. If such docu-

ment is not provided within the time specified, the application is deemed approved and no further action is required by the Administrator or the development company to obtain certification.

"(ii) For those development companies that submit contracts under subparagraph (A)(ii), the Administrator is limited in rejecting the application only if the Administrator finds that the entity servicing the applicant is no longer able to provide the employees or services needed by the applicant to perform the functions that would be authorized under this title.

"(C) APPLICATION RESUBMITTAL.—If the Administrator disapproves the application for certification and provides a written statement as set forth in subparagraph (B), the development company may file a new application limited solely to the address the concerns of the Administrator and the certification procedures set forth in subparagraph (B) shall recommence.

"(D) APPEALS.—If the Administrator disapproves an application in accordance with the procedures of subparagraphs (B) or (C), the

applicant may, within 10 calendar days after receipt of the disapproval, appeal such disapproval. The Administrator shall conduct a hearing to determine such appeal pursuant to sections 554, 556, and 557 of title 5, United States Code, and shall issue a decision not later than 45 days after the appeal is filed. The decision on appeal shall constitute final agency action for purposes of chapter 7, title 5 United States Code.

"(E) Grandfathering.—

"(i) IN GENERAL.—For the period 2 years after date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009, any development company that was issuing debentures on or before the date set forth in this clause (i) shall be deemed to be a certified development company.

"(ii) Completion of application Process.—The procedures set forth in this paragraph for determining certification shall apply to any development company meeting the qualifications of clause (i). "(iii) EFFECT OF DENIAL.—The denial or rejection of an application for certification as set forth in this subsection
shall have no affect on the ability of a development company meeting the qualifications in clause (i) from continuing to issue
debentures during the entire two-year period established in that clause.

"(iv) Failure to obtain certification.—Any development company that fails to obtain certification in accordance with the procedures set forth in this paragraph during the period set forth in clause (i) shall be considered to be a new development company and the procedures of paragraph (2) shall apply. The authority to issue debentures shall cease for any development company covered by this subparagraph that has failed to obtain certification from the Administrator during the time period set forth in clause (i).

"(F) AUTOMATIC QUALIFICATION PROVI-SION.—If the Administrator fails to implement the certification process set forth in this paragraph, any development company that was

issuing debentures before September 30, 2009, pursuant to this title shall be considered certified until such time as the Administrator develops the certification procedures set forth in this paragraph.

"(G) SAVINGS CLAUSE.—Any action taken by a development company or the Administrator pursuant to this paragraph shall have no impact on any guarantee of a debenture issued prior to the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009.

"(2) Application process for New Development companies.—

"(A) IN GENERAL.—For any development company that has not issued debentures prior to September 30, 2009, the Administrator shall develop no later than 180 days after the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009, after an opportunity for notice and comment, an application form for certification that provides the Administrator with sufficient information to insure that the applicant meets the standards set forth in subsection (b). The

1 Administrator shall certify such development 2 company or reject the application within 60 cal-3 endar days from the date the initial submission 4 was received by the Administrator. If the Administrator rejects the application, the Adminis-6 trator shall provide in writing within 7 business 7 days after the decision, the reason for rejecting 8 the application. 9 "(B) APPEALS.—A development company 10 shall be able to appeal the disapproval of an ap-11 plication under the procedures set forth in 12 paragraph (1)(D).". 13 SEC. 202. CERTIFIED DEVELOPMENT COMPANY; OPER-14 ATIONAL REQUIREMENTS. 15 (a) Operational Requirements.—Section 502 of the Small Business Investment Act of 1958 (15 U.S.C. 16 17 696) is amended to read as follows: 18 "SEC. 502. OPERATIONAL REQUIREMENTS FOR CERTIFIED

19 DEVELOPMENT COMPANIES.

20 "(a) Maintenance of Standards for Certifi-21 CATION.—Any company certified pursuant to section 501 22 shall continue to comply with the requirements of that sec-23 tion to remain certified. The Administrator shall develop 24 a reporting form, which to the extent possible, incorporates other documents and reports already kept by cer-

- 1 tified development companies, demonstrating their contin-
- 2 ued compliance. The form shall be developed in a manner
- 3 that the estimated time for completion shall take no more
- 4 than 2 hours.
- 5 "(b) Ethics and Conflict of Interests.—A cer-
- 6 tified development company, its officers, employees, and
- 7 contractors shall act ethically and avoid activities which
- 8 constitute a conflict of interest or appear to constitute a
- 9 conflict of interest. For purposes of this subsection, con-
- 10 duct that is unethical includes, but is not limited to, the
- 11 actions specified in section 120.140 of title 13, Code of
- 12 Federal Regulations as in effect on January 1, 2009.
- "(1) By associates.—An associate may not be
- an officer, director, or manager of more than 1 cer-
- tified development company. The term 'associate'
- shall have the same meaning given the term 'Asso-
- ciate of a CDC' in section 120.10 of title 13, Code
- of Federal Regulations, as in effect on January 1,
- 19 2009. For the purposes of this subsection, 10 per-
- cent shall be substituted wherever section 120.10 of
- 21 title 13, Code of Federal Regulation uses 20 per-
- cent.
- "(2) By entities.—Except as provided in sec-
- tions 501(b)(5) and 501(b)(6), no person, sole pro-
- prietorship, partnership, or corporation shall control

1	or have managerial control of more than one cer-
2	tified development company. Control means any of
3	the following:
4	"(A) The ability to appoint or remove
5	members of the company or member of its
6	board of directors.
7	"(B) The ability to modify or approve rate
8	or fee changes affecting revenues of the cer-
9	tified development.
10	"(C) The ability to veto, overrule, or mod-
11	ify decisions of the certified development com-
12	pany's body.
13	"(D) The ability to, either directly or con-
14	tractually, to appoint, hire, reassign, or dismiss
15	those managers and employees responsible for
16	the daily operations of the certified development
17	company.
18	"(E) The ability to access the certified de-
19	velopment company's resources or amend its
20	budget.
21	"(F) The ability to control another cer-
22	tified development company pursuant to provi-
23	sions in a contract

- 1 "(c) Meetings.—The board of directors of the cer-
- 2 tified development company shall meet on a regular basis
- 3 to make policy decisions for the company.
- 4 "(d) Loan Committees.—The board of directors of
- 5 a certified development company may use a loan com-
- 6 mittee to process loans in the State in which it operates
- 7 as well as adjacent local economic areas. Members of the
- 8 loan committee shall be residents of the certified develop-
- 9 ment company's state of operation or the adjacent local
- 10 economic area. Such loan committees shall meet on a peri-
- 11 odic basis as set forth by the board of directors.
- 12 "(e) Prohibited Conflict in Project Loans.—
- "(1) IN GENERAL.—Certified development com-
- panies shall not recommend or approve a guarantee
- of a debenture that will be collateralized by property
- being constructed or acquired on which an institu-
- tion, as provided in section 508(c)(1)(A), will have
- a first lien position.
- 19 "(2) Exception.—The prohibition in para-
- graph (1) shall not apply to any certified develop-
- 21 ment company that was affiliated with or part of
- any entity that took a first lien position between Oc-
- 23 tober 1, 2003, and September 30, 2005.
- 24 "(f) Affiliation With Lenders Operating
- 25 Under Section 7 of the Small Business Act.—

- 1 "(1) PROHIBITION.—No certified development 2 company may invest in, or be an affiliate of, a lender 3 who participates in the loan programs authorized in 4 sections 7(a) and 7(c) of the Small Business Act (15 5 U.S.C. 636).
- 6 "(2) EXCEPTION.—The prohibition in para-7 graph (1) shall not apply to any certified develop-8 ment company that is affiliated with an entity au-9 thorized by the Administrator to operate under sec-10 tion 7(a) of the Small Business Act if such affili-11 ation occurred on or before November 6, 2003.
- "(3) CREDIT UNION AFFILIATION.—A certified development company shall not lose its status due an affiliation with an institution regulated by the National Credit Union Administration if the development company was affiliated with such an institution prior to January 1, 2007.
- "(g) Servicing and Packaging Guaranteed 19 Loans.—A certified development company is authorized 20 to prepare applications for loans under sections 7(a) or 21 7(c) of the Small Business Act (15 U.S.C. 636), to service 22 such loans, and to charge a reasonable fee for servicing 23 such loans.
- 24 "(h) USE OF EXCESS FUNDS.—Any funds generated 25 by a certified development company from the issuance of

- 1 debentures under this title, the sale of debentures in the
- 2 private secondary market, or fees described in subsection
- 3 (g) that remain unexpended after payment of staff, oper-
- 4 ating, and overhead expenses shall be used by the certified
- 5 development company for—
- 6 "(1) operating reserves;
- 7 "(2) expanding the area in which the certified
- 8 development company operates through the methods
- 9 authorized in section 505 (relating to multi-State
- 10 operation);
- 11 "(3) investment in other community and local
- economic development activity or community devel-
- opment primarily in the State from which such
- funds were generated; or
- 15 "(4) investment in small business investment
- 16 companies subject to the limitations in subsection
- 17 (i).
- 18 "(i) Limitations With Respect to Small Busi-
- 19 NESS INVESTMENT COMPANIES.—A certified development
- 20 company shall not—
- 21 "(1) invest excess funds in a small business in-
- vestment company that the Administrator deter-
- 23 mines to be capitally impaired as set forth in section
- 24 107.1830 of title 13, Code of Federal Regulation, as
- in effect on January 1, 2009, or any successor regu-

- lation to that regulation, but may maintain its investment in such company if such investment was made prior to the determination of capital impairment; and
- 5 "(2) provide a debenture under this title to a 6 small business concern that has financing with a 7 small business investment company in which the cer-8 tified development company has invested excess 9 funds.
- "(j) Economic Development Activities.—A company certified pursuant to this section shall carry out each of the following economic development activities that create or preserve jobs in urban and rural areas:
- "(1) The company shall provide long-term financing to small business concerns through debentures described in section 506.
 - "(2) The company shall operate any other program to assist small business concerns or communities that promote local economic development and job creation or preservation.
- 21 "(k) Restrictions on Assistance.—
- "(1) IN GENERAL.—After the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009, no certified development company may accept funding

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1	from any source, including any Federal agency (as
2	that term is defined in section 551 of title 5, United
3	States Code) if the source imposes—
4	"(A) conditions on the types of small busi-
5	ness concerns that a certified development com-
6	pany may provide assistance to under this title;
7	or
8	"(B) conditions or requirements, directly
9	or indirectly, upon any small business concern
10	receiving assistance under this title.
11	"(2) Exception.—The conditions of subpara-
12	graphs (A) and (B) of paragraph (1) shall not apply
13	if the source provides all of the financing that will
14	be provided by the certified development company to
15	the small business concern, provided further that
16	any conditions or restrictions are limited solely to
17	the financing provided by the source of funding.
18	"(l) REVOCATION AND SUSPENSION.—The Adminis-
19	trator may suspend or revoke a certified development com-
20	pany's status if the Administrator determines, after a
21	hearing on the record as set forth in section 554, 556,
22	and 557 of title 5, United States Code, that the certified
23	development company no longer—
24	"(1) meets the eligibility criteria established
25	under section 501;

1	"(2) satisfies the operational standards in this
2	section; or
3	"(3) complies with the Administrator's rules,
4	regulations, or provisions of law.
5	"(m) Effect of Suspension or Revocation.—A
6	suspension or revocation under subsection (l) shall not af-
7	fect any outstanding debenture guarantee.".
8	SEC. 203. ACCREDITED LENDERS PROGRAM.
9	Section 503 of the Small Business Investment of
10	1958 (15 U.S.C. 697) is amended to read as follows:
11	"SEC. 503. ACCREDITED LENDERS PROGRAM.
12	"(a) ESTABLISHMENT.—A certified development
13	company may apply for status to become an accredited
14	certified development company if it meets the operational
15	standards of section 502 and the criteria in subsection (b).
16	"(1) APPLICATION.—The Administrator shall,
17	after opportunity for notice and comment, develop
18	an application for certified development companies
19	seeking to become accredited certified development
20	companies.
21	"(2) Processing of application.—The Ad-
22	ministrator shall make a determination within 30
23	days after a complete application has been filed by
24	the certified development company.

1	"(3) Reapplication.—If the Administrator re-
2	jects the application, the Administrator shall provide
3	in writing the reasons for the rejection. Any certified
4	development company may reapply which will recom-
5	mence the processing time limits set forth in para-
6	graph (2), and such reapplication shall be limited to
7	addressing the reasons for rejection. If the Adminis-
8	trator rejects a second application, that shall be con-
9	sidered final agency action for purposes of Chapter
10	7 of title 5, United States Code.
11	"(b) Standards for Accredited Certified De-
12	VELOPMENT COMPANY PROGRAM.—The Administrator
13	shall designate a certified development company as accred-
14	ited if it meets the following standards:
15	"(1) has been a certified development company
16	for not less than the preceding 12 months and has
17	issued debentures as authorized under this title dur-
18	ing that time period;
19	"(2) has well-trained, qualified personnel who
20	are knowledgeable in the lending policies and proce-
21	dures for certified development companies;
22	"(3) has the ability to process, close, and serv-
23	ice the loan issued under this title;

- 1 "(4) has a loss rate on the company's deben-2 tures that is reasonable and acceptable to the Ad-3 ministrator;
- "(5) has a history of submitting to the Administrator complete and accurate debenture guaranty
 application packages; and
- 7 "(6) has the ability to serve small business 8 credit needs for financing plant and equipment as a 9 certified development company.
- "(c) Expedited Processing of Guarantee Aplications.—The Administrator shall develop an expedited procedure for processing a guarantee application or
 servicing action submitted by an accredited certified development company. For purposes of this subsection, an expedited procedure is one that takes at least two business
 days less than the processing performed for certified development companies that have not been accredited.
- "(d) Suspension or Revocation of Accredited
 19 Status.—The Administrator may suspend or revoke a
 20 certified development company's accredited status if the
 21 Administrator determines, after a hearing on the record
 22 as set forth in section 554, 556, and 557 of title 5, United
 23 States Code, that the certified development company no
 24 longer meets the eligibility criteria established under this

section (which shall not include a time limit on the term

- 1 of the certified development company's accredited status)
- 2 or failed to adhere to the Administrator's rules, regula-
- 3 tions, or is violating some other provision of law. Such
- 4 suspension or revocation shall have no effect on the devel-
- 5 opment company's status as certified.
- 6 "(e) Effect of Suspension or Revocation on
- 7 Existing Guarantees.—A suspension or revocation of
- 8 accredited status shall not affect any outstanding deben-
- 9 ture guarantee.
- 10 "(f) Grandfather Provision.—Any certified de-
- 11 velopment company that was accredited by the date of en-
- 12 actment of the Job Creation and Economic Development
- 13 Through CDC Modernization Act shall remain accredited
- 14 for 24 months after that date. If the certified development
- 15 company does not have an application for accreditation ap-
- 16 proved by the Administrator within the 24 months, its ac-
- 17 creditation standard shall lapse.
- 18 "(g) Automatic Qualification.—
- "(1) IN GENERAL.—Until the Administrator de-
- velops procedures for granting accredited status, any
- 21 certified development company that was accredited
- as of the date of enactment of the Job Creation and
- Economic Development through CDC Modernization
- Act of 2009 shall be deemed to be accredited.

1 "(2) APPLICATIONS.—Any certified develop-2 ment company that satisfies the provision of para-3 graph (1) shall have 24 months in which to submit 4 the application established by this section for accred-

ited status.

- 6 "(3) EFFECT WHILE APPLICATION PENDING.—
 7 The denial or rejection of an application for accred8 ited status as set forth in this section shall have no
 9 affect on the ability of a development company that
 10 meets the standard set forth in paragraph (1) from
 11 maintaining its status during the 24 months speci12 fied in this subsection.
- 13 "(h) Promulgation of Accrediting STAND-ARDS.—The Administrator shall develop standards for ac-14 15 crediting, suspension and revocation under the program established by this section only after notice and an oppor-16 tunity for comment as set forth in section 553(b) of title 17 18 5, United States Code. After the development of such 19 standards, the Administrator shall publish such standards in the Code of Federal Regulations. 20
- "(i) RULE OF CONSTRUCTION.—Any reference to the term 'accredited lender' in any provision of law enacted, or any regulation adopted, prior to the enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009 shall be deemed to be a ref-

- 1 erence to the term 'accredited certified development com-
- 2 pany'.".
- 3 SEC. 204. PREMIER CERTIFIED LENDER PROGRAM.
- 4 Section 504 of the Small Business Investment Act
- 5 of 1958 (15 U.S.C. 697a) is amended to read as follows:
- 6 "SEC. 504. PREMIER CERTIFIED LENDER PROGRAM.
- 7 "(a) Establishment.—A certified development
- 8 company accredited under section 503 may apply for sta-
- 9 tus to become a premier certified development company.
- 10 "(1) APPLICATION.—The Administrator shall,
- after opportunity for notice and comment, develop
- an application for accredited certified development
- companies seeking to become premier certified devel-
- 14 opment companies.
- 15 "(2) Processing of Application.—The Ad-
- ministrator shall make a determination within 60
- days after a complete application has been filed by
- an accredited certified development company.
- 19 "(3) REAPPLICATION.—If the Administrator re-
- jects the application, the Administrator shall provide
- in writing the reasons for the rejection. Any accred-
- 22 ited certified development company may reapply
- 23 which will recommende the processing time limits set
- forth in paragraph (2), and such reapplication shall
- be limited to addressing the reasons for rejection. If

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1	the Administrator rejects a second application, that
2	shall be considered final agency action for purposes
3	of chapter 7 of title 5, United States Code.
4	"(b) Standards for Obtaining Premier Cer-
5	TIFIED DEVELOPMENT COMPANY STATUS.—The Admin-
6	istrator shall designate an accredited certified develop-
7	ment company as a premier certified development com-
8	pany if the application submitted pursuant to subsection
9	(a) demonstrates that the accredited certified development
10	company meets the following standards:
11	"(1) Has been an accredited certified develop-
12	ment company for at least 12 months.
13	"(2) Has submitted to the Administrator ade-
14	quately analyzed debenture guarantee applications.
15	"(3) Has closed, in a proper manner following
16	the Administrator regulations, loans under this title.
17	"(4) Has serviced its loan portfolio in accord-
18	ance with the standards set by the Administrator.
19	"(5) Has established a loan loss reserve estab-
20	lished in accordance with this section that the Ad-
21	ministrator determines is sufficient to meet its obli-
22	gations to protect the Federal Government from the

risk of loss on each debenture guaranteed under this

section.

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"(6) Has agreed, as part of the application and in order to protect the Federal Government against the risk of loss, to the following:

"(A) on account of a debenture, the proceeds of which were used to fund a loan approved prior to the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009, agrees to reimburse the Administrator for 10 percent of any loss sustained by the Administrator as a result of a default by the company in the payment of principal or interest on a debenture issued by such company and guaranteed by the Administrator;

"(B) on account of a debenture, the proceeds of which were used to fund a loan approved prior to the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009 and which were issued during the period in which the company had made a selection pursuant to section 508(c)(7) of the Small Business Investment Act of 1958, as in effect on the day before such date of enactment, agrees to reimburse the Administrator for 15 percent of any loss sus-

tained by the Administrator as a result of a default by the company in the payment of principal or interest on a debenture issued by such company and guaranteed by the Administrator; or

"(C) on account of a debenture, the proceeds of which are used to fund a loan approved on or after the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009, upon closing, pay to the Administrator a one-time participation fee in the amount equal to the higher of the following:

"(i) 0.25 percent of the amount of the debenture.

"(ii) A percent of the amount of the debenture equal to 10 percent of the amount of the company's historic loss rate on debentures guaranteed under this section as determined by the Administrator. The rate specified by this clause shall be determined annually based upon the company's loan losses as of close of business on June 30th and notice of the determination shall be provided to each company not

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later than August 31. Such rate shall be applicable to loans approved during the fiscal year commencing after the determination is made and shall expire and have no further application after the end of such fiscal year. If no timely determination has been made prior to the commencement of a fiscal year, including the year of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009, one may be made after the commencement and it shall be applicable to loans approved during the balance of such fiscal year commencing 30 days after notification to the development company involved.

17 "(c) Suspension or Revocation of Premier Sta-18 TUS.—The Administrator may suspend or revoke an ac-19 credited certified development company's premier status if the Administrator determines, after a hearing on the 20 21 record as set forth in section 554, 556, and 557 of title 22 5, United States Code, that the accredited certified devel-23 opment company no longer meets the eligibility criteria for premier status as established under this section or failed to adhere to the Administrator's rules, regulations, or is

1	violating some other provision of law. Such revocation or
2	suspension shall have no effect on its status as an accred-
3	ited certified development company.
4	"(d) Loan Loss Reserve.—
5	"(1) Assets.—Each loan loss reserve main-
6	tained by the premier certified development company
7	for loans made pursuant to the authority in sub-
8	section (g)(1) shall be comprised of—
9	"(A) segregated funds on deposit in an ac-
10	count or accounts with a federally insured de-
11	pository institution or institutions selected by
12	the company, subject to a collateral assignment
13	in favor of, and in a format acceptable to, the
14	Administrator that shall amount to 10 percent
15	of the company's exposure as determined pursu-
16	ant to subsection (b)(6);
17	"(B) irrevocable letter or letters of credit,
18	with a collateral assignment in favor of, and a
19	commercially reasonable format acceptable to,
20	the Administrator; or
21	"(C) any combination of the assets de-
22	scribed in subparagraphs (A) and (B).
23	"(2) Contributions.—The company shall
24	make contributions to the loss reserve, either cash or

1	letters of credit as provided above, in the following
2	amounts and at the following intervals:
3	"(A) 50 percent when a debenture is
4	closed.
5	"(B) 25 percent additional not later than
6	1 year after a debenture is closed.
7	"(C) 25 percent additional not later than
8	2 years after a debenture is closed.
9	"(3) Replenishment.—If a loss has been sus-
10	tained by the Administrator, any portion of the loss
11	reserve, and other funds provided by the premier
12	certified development company as necessary, may be
13	used to reimburse the Administrator for the premier
14	certified development company's share of the loss as
15	provided for in subsection (b)(6). If the premier cer-
16	tified development company utilizes the reserve, it
17	shall, within 30 calendar days, replace an equivalent
18	amount of funds.
19	"(4) DISBURSEMENTS.—
20	"(A) IN GENERAL.—The Administrator
21	shall allow the premier certified development
22	company to withdraw from the loss reserve
23	amounts attributable to any debenture that has
24	been repaid.

"(B) REDUCTION.—The 1 Administrator 2 shall allow the premier certified development to 3 withdraw from the loss reserve such amounts as 4 are in excess of 1 percent of the aggregate outstanding balances of debentures to which such 6 loss reserve relates. The reduction authorized 7 by this subparagraph shall not apply with re-8 spect to any debenture before 100 percent of 9 the contribution described in paragraph (2) 10 with respect to such debenture has been made. 11

- "(C) RULE OF CONSTRUCTION.—The provision contained in subparagraph (B) shall be read as if enacted prior to a date 2 years and 90 days after the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009.
- 17 "(e) Bureau of Premier Certified Develop-18 ment Company Lender Oversight.—
- "(1) IN GENERAL.—There is hereby established a Bureau of Premier Certified Development Company Lender Oversight in the Office of Lender Oversight at the United States Small Business Administration which shall have responsibility and capability for carrying out oversight of premier certified devel-

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- opment companies and such other responsibilities as the Administrator designates.
- 3 "(2) Annual review.—The Bureau estab-4 lished in paragraph (1) annually shall review the fi-5 nancing made by each premier certified development 6 company. Such review shall include the premier cer-7 tified development company's credit decisions and 8 general compliance with the eligibility requirements 9 for each financing approved as a result of its status 10 as a premier certified development company.
 - "(3) RANDOM AUDITS.—The Bureau shall develop and implement a method for sampling the debentures issued by premier certified development companies. Such sampling shall be similar to the random file audits of development companies that utilize the Abridged Submission Method described in chapter 4 of subpart C of Standard Operating Procedure 50 10 (5)(A) as was in effect on March 2, 2009.
 - "(4) REVIEW OF LENDERS PROVIDING SENIOR FINANCING.—
- 22 "(A) CALCULATION OF LOAN LOSS
 23 RATE.—The Bureau shall periodically calculate
 24 the loss rate of all debentures approved under
 25 this section and shall calculate a loss rate on

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the basis of the total debentures attributable to projects approved by premier certified development companies in which each lender is a participating lender.

- "(B) NOTIFICATION.—If the Bureau determines that the loss rate on debentures involving an individual lender exceeds the average for all debentures approved under this section, it shall advise the Administrator.
- "(5) USE OF REVIEWS AND AUDITS.—The Administrator shall consider the findings under paragraphs (2), (3), and (4) in carrying out the responsibilities under subsection (h).

"(f) SALE OF CERTAIN DEFAULTED LOANS.—

"(1) Notice.—If, upon default in repayment, the Administrator acquires a debenture issued by a premier certified development company and identifies such loan for inclusion in a bulk asset sale of defaulted or repurchased loans or other financing, it shall give prior notice thereof to any premier certified development company which has a contingent liability under this section. The notice shall be given to the premier certified development company as soon as possible after the financing is identified, but not less than 90 days before the date the Adminis-

- trator first makes any records on such financing available for examination by prospective purchasers prior to its offering in a package of loans for bulk sale.
- 5 "(2) Limitations.—The Administrator shall 6 not offer any loan described in paragraph (1) as 7 part of a bulk sale unless it—
- 8 "(A) provides prospective purchasers with 9 the opportunity to examine the Small Business 10 Administration's records with respect to such 11 loan; and
- 12 "(B) provides the notice required by para-13 graph (1).
- 14 "(g) Loan Approval Authority.—
 - "(1) In General.—A premier certified development company may, under conditions determined by the Administrator in regulations published in the Code of Federal Regulations, issue guarantees on debentures, approve, authorize, close, service, foreclose, litigate (except that the Administrator may monitor conduct of any such litigation), and liquidate loans that are funded with proceeds of a debenture issued by a premier certified development company unless the Administrator advises the company that loans involving a specific institutional

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lender are to be submitted to the Administrator for further consideration, and approval by the Administrator.

"(2) Program goals.—Each premier certified development company shall establish a goal of processing no less than 50 percent of the applications for assistance under this title that the premier certified development company receives. Failure to meet this goal shall have no affect on the company's status as a premier certified development company under this section.

"(3) Scope of review.—The approval of a loan and guarantee of a debenture by a premier certified development company shall be subject to final approval as to the eligibility of any guarantee by the Administrator as set forth in section 506, but such final approval shall not include review of decisions by the premier certified development company involving creditworthiness, loan closing, or compliance with legal requirements imposed by law or regulation.

"(h) Suspension or Revocation.—The Administrator may suspend or revoke an accredited certified development company's premier status if the Administrator determines, after a hearing on the record as set forth in sec-

- 1 tion 554, 556, and 557 of title 5, United States Code,
- 2 that the accredited certified development company no
- 3 longer meets the eligibility criteria established under this
- 4 section, fails to maintain adequate loan loss reserves man-
- 5 dated in this section even if it meets the other eligibility
- 6 requirements for premier status, or violates the Adminis-
- 7 trator's rules, regulations, or some other provision of law.
- 8 The Administrator shall consider the review of the premier
- 9 certified development company conducted pursuant to sub-
- 10 section (e) in determining whether to suspend or revoke
- 11 an accredited development company's premier status.
- 12 Such suspension or revocation shall have no effect on the
- 13 development company's status as an accredited certified
- 14 development company.
- 15 "(i) Effect of Suspension or Revocation.—A
- 16 suspension or revocation of premier status shall not affect
- 17 any outstanding debenture guarantee.
- 18 "(j) Rule of Construction.—Any reference to the
- 19 term 'premier certified lender' or 'PCL' in legislation en-
- 20 acted, or regulations adopted, prior to the enactment of
- 21 the Job Creation and Economic Development Through
- 22 CDC Modernization Act of 2009 shall be deemed to be
- 23 a reference to the term 'premier certified development
- 24 company'.''.

1 SEC. 205. MULTI STATE OPERATIONS.

2	Section 505 of the Small Business Investment Act
3	of 1958 (15 U.S.C. 697b) is amended to read as follows:
4	"SEC. 505. MULTI STATE OPERATIONS.
5	"(a) AUTHORIZATION.—The Administrator shall per-
6	mit an accredited or premier certified development com-
7	pany to make loans or issue debentures in any State that
8	is contiguous to the State of incorporation of that com-
9	pany only if the company—
10	"(1) has members, from each of the States in
11	which it operates with not fewer than 25 members
12	who reside in such States;
13	"(2) has a board of directors that contains not
14	fewer than 2 members from each State in which the
15	company makes loans and issues debentures and are
16	residents of that State;
17	"(3) maintains a separate loan committee to
18	process loans in each expansion State and the mem-
19	bers of the loan committee are solely residents of the
20	expansion State; and
21	"(4) files an application developed by the Ad-
22	ministrator which provides—
23	"(A) notice of the intention to make loans
24	in multiple States;
25	"(B) specifies the States in which the com-
26	pany intends to make loans;

1	"(C) a list of members in each expansion
2	State; and
3	"(D) a detailed statement on how the com-
4	pany will comply with the requirements of this
5	subsection.
6	"(b) Loan Committees.—The requirements of
7	paragraph (3) of subsection (a) shall not require a devel-
8	opment company to establish a loan committee in its State
9	of incorporation or in a local economic area outside the
10	State of incorporation unless such area is part of an ex-
11	pansion State.
12	"(c) Review.—
13	"(1) IN GENERAL.—The Administrator shall re-
14	view each application for expansion under subsection
15	(a), but such review shall be limited to that informa-
16	tion needed to determine whether the company will
17	comply with the requirements of subsection (a).
18	"(2) Deadline for Decision.—The Adminis-
19	trator shall make a decision on each application
20	under subsection (a) within 15 calendar days after
21	the receipt of the application. If no such decision is
22	granted, the application is deemed to be approved
23	and no further action is required by the applicant or
24	the Administrator for the company to expand into

the States specified in the application.

"(3) APPLICATION RESUBMITTAL.—If the Ad-ministrator rejects the application for expansion, the Administrator shall provide in writing the reasons for denial within 10 calendar days of the decision. The applicant then may resubmit the application but the review of such resubmitted applications will be limited only to the areas in which the Administrator found the original application deficient. The dead-lines in paragraph (2) shall apply to resubmitted ap-plications.

"(4) APPEAL.—If a resubmitted application is denied, the applicant may, within 10 calendar days after receipt of the disapproval, appeal such disapproval. The Administrator shall conduct a hearing to determine such appeal pursuant to sections 554, 556, and 557 of title 5, United States Code, and shall issue a decisions not later than 45 days after the appeal is filed. The decision on appeal shall constitute final agency action for purposes of chapter 7, title 5 United States Code.

"(d) Failure To Develop Application.—If the Administrator fails to develop an application as required in subsection (a)(4) within 60 days of the enactment of Job Creation and Economic Development Through CDC Modernization Act of 2009, an accredited or premier cer-

- 1 tified development company only need submit the informa-
- 2 tion required in subsection (a) to the Administrator to be
- 3 deemed eligible to commence operations authorized by this
- 4 section. Such eligibility shall not be terminated if the Ad-
- 5 ministrator develops an application after the 60-day period
- 6 set forth in this subsection.
- 7 "(e) AGGREGATE ACCOUNTING.—An accredited or
- 8 premier certified development company authorized to op-
- 9 erate in multiple States pursuant to this section may
- 10 maintain an aggregate accounting of all revenue and ex-
- 11 penses of the company for purposes of this title.
- 12 "(f) Local Job Creation Requirements.—
- 13 "(1) IN GENERAL.—Any company making loans
- in multiple States as authorized in this section shall
- not count jobs created or retained in one State to-
- wards any applicable job creation or retention re-
- 17 quirements mandated by this title in another State.
- 18 "(2) APPLICABILITY.—Any company operating
- under the authority of this section shall be required
- to meet any job creation or retention requirement of
- 21 this title on the date that is 2 years after the cer-
- 22 tified development company closed its first loan in
- 23 its new State of operation.
- 24 "(g) Contiguous States.—For the purposes of this
- 25 section, the States of Alaska and Hawaii shall be deemed

- 1 to be contiguous to any State abutting the Pacific Ocean.
- 2 Territories of the United States located in the Pacific
- 3 Ocean shall be deemed to be contiguous to any State abut-
- 4 ting the Pacific Ocean, including Alaska and Hawaii, and
- 5 territories of the United States located in the Caribbean
- 6 Sea shall be deemed contiguous to any State abutting the
- 7 Gulf of Mexico.
- 8 "(h) Exemption for Local Economic Areas.—
- 9 Except as provided in subsection (a)(3) with respect to
- 10 loan committees, any certified, accredited, or premier de-
- 11 velopment company or applicant operating in a local eco-
- 12 nomic development area that crosses the border of another
- 13 State shall not be considered to be operating under the
- 14 provisions of this section and shall not be required to com-
- 15 ply with the requirements of this section for multi-State
- 16 operation.".

17 SEC. 206. GUARANTY OF DEBENTURES.

- 18 Section 506 of the Small Business Investment Act
- 19 of 1958 (15 U.S.C. 697c) is amended to read as follows:
- 20 "SEC. 506. GUARANTY OF DEBENTURES.
- 21 "(a) Authority To Guarantee.—Except as pro-
- 22 vided in subsection (c), the Administrator may guarantee
- 23 the timely payment of all principal and interest as sched-
- 24 uled on any debenture issued by a certified development
- 25 company.

- 1 "(b) Terms and Conditions of the Guar-
- 2 ANTEE.—Such guarantees may be made on such terms
- 3 and conditions as the Administrator may by regulation,
- 4 published in the Code of Federal Regulations, determine
- 5 to be appropriate, except that the Administrator shall not
- 6 decline to issue such guarantee when the ownership inter-
- 7 ests of the small business concern and the ownership inter-
- 8 ests of the property to be financed with the proceeds of
- 9 the loan made pursuant to subsection (e)(1) are not iden-
- 10 tical because one or more of the following classes of rel-
- 11 atives have an ownership interest in either the small busi-
- 12 ness concern or the property: father, mother, son, daugh-
- 13 ter, wife, husband, brother, or sister, if the Administrator
- 14 or his designee has determined on a case-by-case basis
- 15 that such ownership interest, such guarantee, and the pro-
- 16 ceeds of such loan, will substantially benefit the small
- 17 business concern.
- 18 "(c) Full Faith and Credit.—The full faith and
- 19 credit of the United States is pledged to the payment of
- 20 all amounts guaranteed under this section.
- 21 "(d) Subordination.—Any debenture issued by a
- 22 certified development company with respect to which a
- 23 guarantee is made under this section may be subordinated
- 24 by the Administrator to any other debenture, promissory
- 25 note, or other debt or obligation of such company.

1	"(e) Standards for Administrator Guaran-
2	TEES.—No guarantee may be made with respect to any
3	debenture under this section unless—
4	"(1) the debenture is issued for the purpose of
5	making one or more loans to small business concerns
6	the proceeds of which shall be used for the purposes
7	set forth in section 507;
8	"(2) the interest rate on such debentures is not
9	less than the rate of interest determined by the Sec-
10	retary of the Treasury for purposes of section
11	303(b) of the Small Business Investment Act of
12	1958;
13	"(3) the aggregate amount of such debenture
14	does not exceed the amount of the loans to be made
15	from the proceeds of such debenture plus, at the
16	election of the borrower, other amounts attributable
17	to the administrative and closing costs of such loans,
18	except for the attorney fees of the borrower;
19	"(4) the amount of any loan to be made from
20	such proceeds does not exceed an amount equal to
21	50 percent of the cost of the project with respect to
22	which such loan is made;
23	"(5) the Administrator, except to the extent
24	provided in section 504 with respect to premier cer-

1	tified development companies, approves each loan to
2	be made from such proceeds; and
3	"(6) with respect to each loan made from the
4	proceeds of such debenture, the Administrator—
5	"(A) assesses and collects a fee, which
6	shall be payable by the borrower, in an amount
7	established annually by the Administration,
8	which amount shall not exceed—
9	"(i) the lesser of—
10	"(I) 0.9375 percent per year of
11	the outstanding balance of the loan;
12	or
13	"(II) the minimum amount nec-
14	essary to reduce the cost (as defined
15	in section 502 of the Federal Credit
16	Reform Act of 1990) to the Adminis-
17	trator of purchasing and guaranteeing
18	debentures under this title to zero;
19	and
20	"(ii) 50 percent of the amount estab-
21	lished under clause (i) in the case of a loan
22	made during the 2-year period beginning
23	on October 1, 2002, for the life of the
24	loan; and

- 1 "(B) uses the proceeds of such fee to offset 2 the cost (as such term is defined in section 502 3 of the Federal Credit Reform Act of 1990) to 4 the Administrator of making guarantees under
- 5 this section.
- 6 "(f) Interest Rates on Commercial Loans.—
- 7 Notwithstanding the provisions of the constitution or laws
- 8 of any State limiting the rate or amount of interest which
- 9 may be charged, taken, received, or reserved, the max-
- 10 imum legal rate of interest on any commercial loan which
- 11 funds any portion of the cost of the project financed pur-
- 12 suant to this title which is not funded by a debenture
- 13 guaranteed under this section shall be a rate which is es-
- 14 tablished by the Administrator who shall publish such rate
- 15 quarterly in, at a minimum, the Federal Register and on
- 16 the Administration's website.
- 17 "(g) Debenture Repayment.—Any debenture that
- 18 is issued under this section shall provide for the payment
- 19 of principal and interest on a semiannual basis.
- 20 "(h) Charges for Administrator's Expenses.—
- 21 The Administrator may impose an additional charge for
- 22 administrative expenses with respect to each debenture for
- 23 which payment of principal and interest is guaranteed
- 24 under this section. Such administrative expenses may in-
- 25 clude—

- 1 "(1) development company fees for processing,
- 2 closing, servicing, late payment or loan assumption;
- 3 "(2) agent or trustee fees for central servicing,
- 4 underwriters, or debenture funding; and
- 5 "(3) fees charged by the Administrator for the 6 debenture guaranty and from the certified develop-
- 7 ment company to reduce the subsidy cost.
- 8 "(i) Participation Fee.—The Administrator shall
- 9 collect a one-time fee in an amount equal to 50 basis
- 10 points on the total participation in any project of any
- 11 State or local government, bank, other financial institu-
- 12 tion, or foundation or not-for-profit institution. Such fee
- 13 shall be imposed only when the participation of the entity
- 14 described in the previous sentence will occupy a senior
- 15 credit position to that of the development company. All
- 16 proceeds of the fee shall be used to offset the cost (as
- 17 that term is defined in section 502 of the Credit Reform
- 18 Act of 1990) to the Administrator of making guarantees
- 19 under this section.
- 20 "(j) CERTIFIED DEVELOPMENT COMPANY FEE.—
- 21 The Administrator shall collect annually from each devel-
- 22 opment company a fee of 0.125 percent of the outstanding
- 23 principal balance of any guaranteed debenture authorized
- 24 by the Administrator after September 30, 1996. Such fee
- 25 shall be derived from the servicing fees collected by the

- 1 certified development company pursuant to regulation,
- 2 and shall not be derived from any additional fees imposed
- 3 on small business concerns. All proceeds of the fee shall
- 4 be used to offset the cost (as that term is defined in sec-
- 5 tion 502 of the Credit Reform Act of 1990) to the Admin-
- 6 istrator of making guarantees under this section.
- 7 "(k) Effective Date.—The fees authorized by this
- 8 section shall apply to any financing approved under this
- 9 title on or after October 1, 1996.
- 10 "(1) CALCULATION OF SUBSIDY RATE.—All fees, in-
- 11 terest, and profits received and retained by the Adminis-
- 12 trator under this section shall be included in the calcula-
- 13 tions made by the Director of the Office of Management
- 14 and Budget to offset the cost (as that term is defined in
- 15 section 502 of the Federal Credit Reform Act of 1990)
- 16 to the Administrator of purchasing and guaranteeing de-
- 17 bentures under this title.
- 18 "(m) ACTIONS UPON DEFAULT.—
- 19 "(1) Initial actions.—Not later than the
- 45th day after the date on which a payment on a
- 21 loan funded through a debenture guaranteed under
- this section is due and not received, the Adminis-
- trator shall—
- 24 "(A) take all necessary steps to bring such
- loan current; or

1	"(B) implement a formal written deferral
2	agreement.
3	"(2) Purchase or acceleration of deben-
4	TURE.—Not later than the 65th day after the date
5	on which a payment on a loan described in para-
6	graph (1) is due and not received, and absent a for-
7	mal written deferral agreement, the Administrator
8	shall take all necessary steps to purchase or accel-
9	erate the debenture.
10	"(3) Prepayment penalties.—With respect
11	to the portion of any project derived from funds not
12	provided by a debenture issued by a certified devel-
13	opment company or borrower, the Administrator—
14	"(A) shall negotiate the elimination of any
15	prepayment penalties or late fees on defaulted
16	loans made prior to September 30, 1996;
17	"(B) shall not pay any prepayment penalty
18	or late fee on the default based purchase of
19	loans issued after September 30, 1996; and
20	"(C) shall not pay default interest rate
21	higher than the interest rate on the note prior
22	to the date of default for any project financed
23	after September 30, 1996.
24	"(4) Collection and Servicing.—

"(A) IN GENERAL.—In the event of the de-1 2 fault of any loan and the repurchase of a de-3 benture guaranteed by the Administrator under 4 this title, the Administrator shall continue to delegate to the central servicing agent that was 6 contracted for that service as of January 1, 7 2009, or successor contractor the authority to 8 collect and disburse all funds or payments re-9 ceived on such defaulted loans, including pay-10 ments from guarantors or on notes in com-11 promise of the original note. The central serv-12 icing agent shall continue to provide an ac-13 counting of income and expenses for any such 14 loan on the same basis it does for any other 15 loan issued under this title. The central serv-16 icing agent shall make the accounting of income 17 and expenses and reports thereon available as 18 requested by the certified development company 19 that issued the debenture or the Administrator. 20 EFFECTIVE DATE.—The

"(B) Effective date.—The requirements of subparagraph (A) shall become effective 180 days after the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009.".

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1	SEC. 207. ECONOMIC DEVELOPMENT THROUGH DEBEN-
2	TURES.
3	Section 507 of the Small Business Investment Act
4	of 1958 (15 U.S.C. 697d) is amended to read as follows:
5	"SEC. 507 ECONOMIC DEVELOPMENT AND DEBENTURES.
6	"(a) In General.—A certified development company
7	shall be prohibited from issuing a debenture under this
8	title unless the project funded with the debenture meets
9	one of the following economic development objectives:
10	"(1) The creation of job opportunities within
11	two years of the completion of the project or the
12	preservation or retention of jobs attributable to the
13	project.
14	"(2) Improving the economy of the locality,
15	such as stimulating other business development in
16	the community, bringing new income into the area,
17	or assisting the community in diversifying and stabi-
18	lizing its economy.
19	"(3) The achievement of one or more of the fol-
20	lowing public policy goals:
21	"(A) Business district revitalization or ex-
22	pansion of businesses in low-income commu-
23	nities which would be eligible for a new markets
24	tax credit under section 45(D)(a) of the Inter-
25	nal Revenue Code of 1986, or implementing
26	regulations issued under that section.

1	"(B) Expansion of exports.
2	"(C) Expansion of minority business devel-
3	opment or women-owned business development.
4	"(D) Rural development.
5	"(E) Expansion of small business concerns
6	owned and controlled by veterans, as defined in
7	section 3(q) of the Small Business Act (15
8	U.S.C. 632(q)), especially service-disabled vet-
9	erans, as defined in such section 3(q).
10	"(F) Enhanced economic competition, in-
11	cluding the advancement of technology, plan re-
12	tooling, conversion to robotics, or competition
13	with imports.
14	"(G) Changes necessitated by Federal
15	budget cutbacks, including defense related in-
16	dustries.
17	"(H) Business restructuring arising from
18	federally mandated standards or policies affect-
19	ing the environment or the safety and health of
20	employees.
21	"(I) Reduction of energy consumption by
22	at least 10 percent.
23	"(J) Increased use of sustainable design,
24	including designs that reduce the use of green-
25	house gas emitting fossil fuels, or low-impact

1	design to produce buildings that reduce the use
2	of nonrenewable resources and minimize envi-
3	ronmental impact.
4	"(K) Plant, equipment and process up-
5	grades of renewable energy sources such as the
6	small-scale production of energy for individual
7	buildings or communities consumption, com-
8	monly known as micropower, or renewable fuels
9	producers including biodiesel and ethanol pro-
10	ducers.
11	"(4) Debt refinancing to the extent permitted
12	by section 508(d).
13	"(b) Job Creation and Retention Require-
14	MENTS.—
15	"(1) In general.—A project meets the job
16	creation or retention objective set forth in subsection
17	(a)(1) if the project creates or retains one job for
18	every \$65,000 guaranteed by the Administrator, ex-
19	cept that the amount shall be \$100,000 in the case
20	of a project of a small manufacturer.
21	"(2) Exceptions.—
22	"(A) Paragraph (1) shall not apply to a
23	project for which eligibility is based on the ob-
24	jectives set forth in subsection $(a)(2)$ or $(a)(3)$
25	if the certified development company's portfolio

1 of outstanding debentures creates or retains one 2 job for every \$65,000 guaranteed by the Administrator. 3 4 "(B) For projects in Alaska, Hawaii, State-designated enterprise zones, empower-6 ment zones, enterprise communities, labor sur-7 plus areas designated by the Administrator, the 8 certified development company's portfolio may 9 average not more than \$75,000 per job created 10 or retained. 11 "(C) Loans for projects of small manufac-12 turers shall be excluded from the calculations in 13 subparagraphs (A) and (B). 14 "(c) Combination of Certain Goals.—A small 15 business concern that is unconditionally owned by more than 1 individual, or a corporation, the stock of which is 16 17 owned by more than 1 individual, shall be deemed to have 18 achieved a goal under subsection (a)(3) if a combined own-19 ership share of not less than 51 percent is held by individ-20 uals who are in 1 of, or a combination of, the groups de-21 scribed in subparagraphs (C) or (E) of subsection (a)(1). 22 "(d) Composition of the Project.— "(1) IN GENERAL.—The projects described in 23 24 this section shall include, but not be limited to, plant 25 acquisition, construction, conversion, expansion (in-

1	cluding the acquisition of land), equipment and re-
2	lated project costs, or to acquire the stock of a cor-
3	poration (as long as the value of the loan for the ac-
4	quisition of the stock does not exceed the fixed asset
5	value attributable to such assets as would be eligible
6	for financing under subsection (a).
7	"(2) Debt refinancing.—Any financing ap-
8	proved under this title may include a limited amount
9	of debt refinancing if the project involves the expan-
10	sion of a small business concern.
11	"(3) Limitation.—The amount of the existing
12	indebtedness may be refinanced and added to the ex-
13	pansion cost if—
14	"(A) the existing indebtedness does not ex-
15	ceed 50 percent of the project cost of the ex-
16	pansion;
17	"(B) the proceeds of the indebtedness were
18	used to acquire land, including a building situ-
19	ated thereon, to construct a building thereon, or
20	to purchase equipment;
21	"(C) the existing indebtedness is
22	collateralized by fixed assets;
23	"(D) the existing indebtedness was in-
24	curred for the benefit of the small business con-
25	cern;

1	"(E) the financing under this title will be
2	used only for refinancing existing indebtedness
3	or costs relating to the project financed under
4	this title;
5	"(F) the financing under this title will pro-
6	vide a substantial benefit to the borrower when
7	prepayment penalties, financing fees, and other
8	financing costs are accounted for;
9	"(G) the borrower has been current on all
10	payments due on the existing debt for not less
11	than 1 year preceding the date of refinancing;
12	and
13	"(H) the financing under this title will
14	provide better terms or rate of interest than the
15	existing indebtedness at the time of refinancing.
16	"(e) Definition.—For purposes of subparagraphs
17	(J) and (K) of subsection (a)(1), the terms included have
18	the meanings given those terms under the Leadership in
19	Energy and Environmental Design (more generally re-
20	ferred to as LEED) standard for green building certifi-
21	cation, as determined by the Administrator through regu-
22	lation to be published in the Code of Federal Regulation.".
23	SEC. 208. PROJECT FUNDING REQUIREMENTS.
24	Section 508 of the Small Business Investment Act
25	of 1958 (15 U.S.C. 697e) is amended to read as follows:

1 "SEC. 508. PROJECT FUNDING REQUIREMENTS.

2	"(a) In General.—Any project described in section
3	507 must meet the funding standards set forth in this sec-
4	tion.
5	"(b) Size of Debenture.—The Administrator shall
6	only be permitted to guarantee debenture issued by a cer-
7	tified development company up to the following amounts:
8	"(1) $$3,000,000$ for any project of a small busi-
9	ness concern.
10	"(2) $$4,000,000$ for any project that meets the
11	public policy goals set forth in section 507(a)(3).
12	"(3) $$4,000,000$ for any project to be located in
13	a low-income community as that term is described in
14	section $507(a)(3)(A)$.
15	"(4) \$8,000,000 for each project of a small
16	manufacturer.
17	(5) \$8,000,000 for each project that reduces
18	the borrower's energy consumption by at least 10
19	percent.
20	(6) \$8,000,000 for each project that generates
21	renewable energy or renewable fuels, such as, but
22	not limited to, biodiesel or ethanol production.
23	((7) \$10,000,000 for each project for a small)
24	business concern that constitutes a major source of
25	employment as that term is used in section

1	7(b)(3)(E) of the Small Business Act (15 U.S.C.
2	636(b)(3)(E)).
3	"(c) Funding From Sources Other Than De-
4	BENTURES ISSUED BY CERTIFIED DEVELOPMENT COM-
5	PANIES.—
6	"(1) In general.—Any project financed pur-
7	suant to this title must have the following contribu-
8	tions from parties other than the debenture issued
9	by the certified development company:
10	"(A) Funding from institutions.—
11	"(i) If a small business concern pro-
12	vides—
13	"(I) the minimum contribution
14	required by subparagraph (B) not less
15	than 50 percent of the total cost of
16	any project financed shall come from
17	State or local governments, banks or
18	other financial institutions, or founda-
19	tions or other not-for-profit institu-
20	tions; and
21	"(II) more than the minimum
22	contribution required under subpara-
23	graph (B), any excess contribution
24	may be used to reduce the amount re-
25	quired from institutions in described

1	in subclause (I), except that the
2	amount provided by such institution
3	may not be reduced to an amount
4	that is less than the amount of the
5	loan made by the Administrator.
6	"(B) Funding from small business
7	CONCERNS.—The small business concern (or its
8	owners, stockholders, or affiliates) that will
9	have a project financed pursuant to this title
10	shall provide—
11	"(i) at least 15 percent of the total
12	cost of the project financed if the small
13	business concern has been in operation for
14	a period of 2 years or less;
15	"(ii) at least 15 percent of the total
16	cost of the project financed if the project
17	involves construction of a limited or single
18	purposed building or structure;
19	"(iii) at least 20 percent of the total
20	cost of the project financed if the project
21	involves both of the conditions in clauses
22	(i) or (ii); or
23	"(iv) at least 10 percent of the total
24	cost of the project financed and not cov-
25	ered by clauses (i), (ii), or (iii), at the dis-

1	cretion of the certified development com-
2	pany.
3	"(2) Seller financing.—Seller-provided fi-
4	nancing may be used to meet the requirements of
5	paragraph (1)(B), if the seller subordinates the in-
6	terest of the seller in the property to the debenture
7	guaranteed by the Administrator.
8	"(3) Collateralization.—
9	"(A) IN GENERAL.—The collateral pro-
10	vided by the small business concern shall gen-
11	erally include a subordinate lien position on the
12	property being financed under this title, and is
13	only one of the factors to be evaluated in the
14	credit determination. Additional collateral shall
15	be required only if the Administrator deter-
16	mines, on a case-by-case basis, that additional
17	security is necessary to protect the interest of
18	the Government.
19	"(B) Appraisals.—With respect to com-
20	mercial real property provided by the small
21	business concern as collateral, an appraisal of
22	the property by a State licensed or certified ap-
23	praiser—
24	"(i) shall be required by the Adminis-
25	trator before disbursement of the loan if

1	the estimated value of that property is
2	more than \$400,000; or
3	"(ii) may be required by the Adminis-
4	trator or the lender before disbursement of
5	the loan if the estimated value of that
6	property is \$400,000 or less, and such ap-
7	praisal is necessary for appropriate evalua-
8	tion of creditworthiness.
9	"(C) Adjustment.—The Administrator
10	shall periodically adjust the amount under sub-
11	paragraph (B) to account for the effects of in-
12	flation, provided that no such adjustment shall
13	be less than \$50,000.
14	"(4) Limitation on leasing.—
15	"(A) If the project funded under this sec-
16	tion includes the acquisition of a facility or the
17	construction of a new facility, the small busi-
18	ness concern—
19	"(i) shall permanently occupy and use
20	not less than 50 percent of the project
21	property; and
22	"(ii) may, on a temporary or perma-
23	nent basis, lease to others not more than
24	50 percent of the project property.

1	"(B) For purposes of this paragraph, the
2	term 'project property' means—
3	"(i) the building and any exterior
4	areas used in connection with the building
5	or a part thereof and includes all of the
6	parcels of real property included in the
7	project in the aggregate; and
8	"(ii) occupancy and use of the project
9	property by the operating company shall be
10	deemed to be occupancy and used by the
11	small business concern that received fund-
12	ing under this section.
13	"(d) Regulations.—(1) The Administrator shall
14	promulgate regulations, after notice and comment, rules
15	to implement the provisions of this section within 60 days
16	after enactment of the Job Creation and Economic Devel-
17	opment Through CDC Modernization Act of 2009. The
18	Administrator may limit the comment period to 15 days
19	to meet this deadline.
20	"(2) If the Administrator fails to promulgate the reg-
21	ulations as provided in paragraph (1), all leases entered
22	into, absent clear and convincing evidence of fraud, shall
23	be deemed to be in compliance with the limitations on leas-
24	ing in this subparagraph for purposes of honoring the

- 1 guarantee on the debenture issued by the certified develop-
- 2 ment company.
- 3 "(3) Any regulation of the Administrator or interpre-
- 4 tation of any regulation by the Administrator or the Office
- 5 of Hearings and Appeals that restricts the use of proceeds
- 6 for leased projects that was in effect on the date of enact-
- 7 ment of the Job Creation and Economic Development
- 8 Through CDC Modernization Act of 2009 shall hereby
- 9 cease to apply.
- 10 "(4) Any interpretation of the leasing provisions
- 11 issued by the Administrator prior to the issuance of regu-
- 12 lations required by paragraph (1) shall be considered null
- 13 and void and may be not be used in any court of com-
- 14 petent jurisdiction, be it Federal or State court, to dis-
- 15 honor any guarantee of a debenture issued by a certified
- 16 development company for a project funded pursuant to
- 17 this section.
- 18 "(e) Ownership Calculation.—Ownership re-
- 19 quirements to determine the eligibility of a small business
- 20 concern that applies for funding under this title shall be
- 21 determined without regard to any ownership interest of
- 22 a spouse arising solely from the application of the commu-
- 23 nity property laws of a State for purposes of determining
- 24 marital interests.

1	"(f) Combination Financing.—Financing under
2	this title may be provided to a borrower in the maximum
3	amount provided in this section, and a loan guarantee
4	under section 7(a) of the Small Business Act (15 U.S.C.
5	636(a)) may be provided to the same borrower in the max-
6	imum amount provided in section 7(a)(3)(A) of such Act,
7	to the extent that the borrower otherwise qualifies for such
8	assistance.
9	"(g) Rules for Debentures Funding Projects
10	IN LOW-INCOME AREAS.—
11	"(1) Size standards.—For purposes of deter-
12	mining the size of small business concern seeking
13	funds for a project described in subsection (b)(3),
14	the size standard promulgated by the Administrator
15	in section 121.201 of title 13, Code of Federal Reg-
16	ulations as in effect on January, 1, 2009, or any
17	successor regulation, shall be increased by 25 per-
18	cent.
19	"(2) Personal Liquidity.—
20	"(A) In general.—The amount of per-
21	sonal resources of an owner for a project de-
22	scribed in subsection (b)(3) that are excluded
23	from the amount required to reduce the portion
24	of the project funded by the Administrator shall
25	be not less than 25 percent more than that re-

- quired for funding of any other project de-1 2 scribed in subsection (b).
- "(B) Definition.—For purposes of sub-3 4 paragraph (A), the term 'owner' means any person that owns not less than 20 percent of 6 the equity or has not less than 20 percent of 7 the voting rights (in the case of a small busi-8 ness organized as a partnership) of a small 9 business concern seeking funds under this sec-10 tion.
- 11 "(h) APPLICABILITY OF CREDIT ELSEWHERE AND 12 Personal Resources Regulations.—Except as provided in subsection (c)(1)(B) with respect to project funding, the Administrator shall be prohibited from applying the regulations set forth in section 120.101 and 120.102 of title 13, Code of Federal Regulation as in effect on Jan-16 uary 1, 200,9 or any successor regulation that applies a credit elsewhere or personal resources test to any applica-18 tion for a loan under this title pending or filed after the 19 date of enactment of the Job Creation and Economic De-20
- SEC. 209. PRIVATE DEBENTURE SALES AND POOLING OF 23

velopment through CDC Modernization Act of 2009.".

24 Section 509 of the Small Business Investment Act

DEBENTURES.

of 1958 (15 U.S.C. 697f) is amended to read as follows:

1	"SEC. 509. PRIVATE DEBENTURE SALES AND POULING OF
2	DEBENTURES.
3	"(a) Private Debenture Sales.—Notwith
4	standing any other law, rule, or regulation, the Adminis-
5	trator shall sell to investors, either publicly or by private
6	placement, debentures issued by certified development
7	companies pursuant to this title for the full amount of the
8	program levels authorized in each fiscal year and if there
9	is not authorization of a level, the amount of debentures
10	actually issued.
11	"(b) Federal Financing Bank.—Nothing in any
12	provision of law shall be construed to authorize the Fed-
13	eral Financing Bank to acquire—
14	"(1) any obligation the payment of principal or
15	interest on which at any time has been guaranteed
16	in whole or in part under this title and which is
17	being sold pursuant to the provisions of this section
18	"(2) any obligation which is an interest in any
19	obligation which is an interest in any obligation de
20	scribed in paragraph (1); or
21	"(3) any obligation which is secured by, or sub-
22	stantially all of the value of which is attributable to
23	any obligation described in paragraph (1) or (2).
24	"(c) Pooling of Debentures.—
25	"(1) In general.—The Administrator is au-
26	thorized to issue trust certificates representing own

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ership of all or a fractional part of debentures issued by certified development companies and guaranteed under this title if such trust certificates are based on and backed by a trust or pool approved by the Administrator and composed solely of guaranteed debentures.

"(2) Guarantee of trust certificates.— The Administrator is authorized, upon such terms and conditions as are deemed appropriate, to guarantee the timely payment of the principal of and interest on trust certificates issued by the Administrator or its agent for purposes of this section. Such guarantee shall be limited to the extent of principal and interest on the guaranteed debentures which compose the trust or pool. In the event that a debenture in such trust or pool is prepaid, either voluntarily or in the event of default, the guarantee of timely payment of principal and interest on the trust certificates shall be reduced in proportion to the amount of principal and interest such prepaid debenture represents in the trust or pool. Interest on prepaid or defaulted debentures shall accrue and be guaranteed by the Administrator only through the date of payment on the guarantee. During the term of the trust certificate, it may be called for redemption due to prepayment or default of all debenturesconstituting the pool.

"(3) FULL FAITH AND CREDIT.—The full faith and credit of the United States is pledged to the payment of all amounts which may be required to be paid under any guarantee of such trust certificates issued by the Administrator or its agent pursuant to this section.

"(4) Prohibition on Guarantee fee for Pools.—The Administrator shall not collect any fee for any guarantee under this section: provided, that nothing herein shall preclude any agent of the Administrator from collecting a fee approved by the Administrator for the functions performed in paragraph (6)(F).

"(5) Subrogation.—

"(A) IN GENERAL.—In the event the Administrator pays a claim under a guarantee issued under this section, it shall be subrogated fully to the rights satisfied by such payment.

"(B) Administrator exercise of Rights.—No Federal, State, or local law shall preclude or limit the exercise by the Administrator of its ownership rights in the debentures

1	constituting the trust or pool against which the
2	trust certificates are issued.
3	"(6) Central registration.—
4	"(A) IN GENERAL.—The Administrator
5	shall provide for a central registration of all
6	trust certificates sold pursuant to this section.
7	"(B) Contract.—The Administrator shall
8	contract with an agent to carry out on behalf
9	of the Administrator the central registration
10	functions of this section and the issuance of
11	trust certificates to facilitate pooling.
12	"(C) Bond.—The Administrator shall re-
13	quire the contractor to provide a fidelity bond
14	or insurance in such amounts as is deemed nec-
15	essary to fully protect the interests of the Gov-
16	ernment.
17	"(D) DISCLOSURE REQUIREMENTS.—The
18	Administrator shall, prior to any sale, require
19	the seller to disclose to a purchaser of a trust
20	certificate issued pursuant to this section, infor-
21	mation on terms, conditions, and yield of such
22	instruments.
23	"(E) AUTHORITY TO REGULATE.—The Ad-
24	ministrator shall have the authority to regulate

1	brokers and dealers in trust certificates sold
2	pursuant to this section.
3	"(F) Book entry permitted.—Nothing
4	in this paragraph shall prohibit the utilization
5	of a book-entry or other electronic form of reg-
6	istration for trust certificates.".
7	SEC. 210. FORECLOSURE AND LIQUIDATION OF LOANS.
8	Section 510 of the Small Business Investment Act
9	of 1958 (15 U.S.C. 697g) is amended to read as follows:
10	"SEC. 510. FORECLOSURE AND LIQUIDATION OF LOANS.
11	"(a) Delegation of Authority.—In accordance
12	with this section, the Administrator shall delegate to any
13	certified development company that meets the eligibility
14	requirements of subsection (b)(1), the authority to fore-
15	close and liquidate, or to otherwise treat in accordance
16	with this section, defaulted loans in its portfolio that are
17	funded with the proceeds of debentures guaranteed by the
18	Administrator pursuant to this title.
19	"(b) Eligibility for Delegation.—
20	"(1) REQUIREMENTS.—A certified development
21	company shall be eligible for a delegation of author-
22	ity under subsection (a) if—
23	"(A) the certified development company—
24	"(i) has participated in the loan liq-
25	uidation pilot program established by the

1	Small Business Programs Improvement
2	Act of 1996 (15 U.S.C. 695 note), before
3	the enactment of the Job Creation and
4	Economic Development Through CDC
5	Modernization Act of 2009;
6	"(ii) is an accredited or premier cer-
7	tified development company; or
8	"(iii) during the 3 fiscal years imme-
9	diately prior to seeking such a delegation,
10	has made an average of not less than 10
11	loans per year that are funded with the
12	proceeds of debentures guaranteed under
13	this title; and
14	"(B) the certified development company—
15	"(i) has one or more employees—
16	"(I) with not less than 2 years of
17	substantive, decisionmaking experi-
18	ence in administering the liquidation
19	and workout of problem loans secured
20	in a manner substantially similar to
21	loans funded with the proceeds of de-
22	bentures guaranteed under this title;
23	and
24	"(II) who have completed a train-
25	ing program on loan liquidation devel-

oped by the Administrator in conjunction with a certified development company that meet the requirements of this paragraph; or

"(ii) submits to the Administrator documentation demonstrating that the company has contracted with a qualified third-party to perform any liquidation activities and secures the approval of the contract by the Administrator with respect to the qualifications of the contractor and the terms and conditions of liquidation activities.

"(2) Confirmation.—On the request, the Administrator shall examine the qualifications of any certified development company described in subsection (a) to determine if such company is eligible for the delegation of authority under this section. If the Administrator determines that a company is not eligible, the Administrator shall provide the company, in writing, with the reasons for such ineligibility. The certified development company shall be entitled to request delegated authority and the Administrator shall review the request only to address whether the certified development company has rec-

1	tified the reasons for the Administrator's original
2	determination of ineligibility.
3	"(c) Scope of Delegated Authority.—
4	"(1) IN GENERAL.—Each certified development
5	company to which the Administrator delegates au-
6	thority under section (a) may with respect to any
7	loan described in subsection (a)—
8	"(A) perform all liquidation and fore-
9	closure functions, including the purchase in ac-
10	cordance with this subsection of any other in-
11	debtedness secured by the property securing the
12	loan, in a reasonable and sound manner accord-
13	ing to commercially accepted practices, pursu-
14	ant to a liquidation plan approved in advance
15	by the Administrator under paragraph (2)(A);
16	"(B) litigate any matter relating to the
17	performance of the functions described in sub-
18	paragraph (A), except that the Administrator
19	may—
20	"(i) defend or bring any claim if—
21	"(I) the outcome of the litigation
22	may adversely affect the Administra-
23	tor's management of the program es-
24	tablished under this title; or

1	"(II) the Administrator is enti-
2	tled to legal remedies not available to
3	a certified development company and
4	such remedies will benefit either the
5	Administrator or the certified develop-
6	ment company; and
7	"(ii) oversee the conduct of any such
8	litigation; and
9	"(C) take other appropriate actions to
10	mitigate loan losses in lieu of total liquidation
11	or foreclosures, including the restructuring of a
12	loan in accordance with prudent loan servicing
13	practices and pursuant to a workout plan ap-
14	proved in advance by the Administrator under
15	paragraph (2)(C).
16	"(2) Administrator approval of plans.—
17	"(A) CERTIFIED DEVELOPMENT COMPANY
18	SUBMISSION OF PLANS.—Before carrying out
19	functions described in paragraph (1)(A) or
20	(1)(C), the certified development company shall
21	submit to the Administrator a proposed liquida-
22	tion plan, any proposal for the Administrator to
23	the purchase of any other indebtedness secured
24	by the property securing a defaulted loan, or a
25	workout plan or any combination thereof.

1	"(B) Administrator approval proce-
2	DURES.—
3	"(i) Timing.—Not late than 15 busi-
4	ness days after the plans described in sub-
5	paragraph (A) are received by the Admin-
6	istrator, the Administrator shall approve or
7	reject the plan.
8	"(ii) Notice of no decision.—With
9	respect to any plan that cannot be ap-
10	proved or denied within the 15-day period
11	required by clause (i), the Administrator
12	shall within such period provide in accord-
13	ance with subparagraph (E) notice to the
14	company that submitted the plan.
15	"(C) ROUTINE ACTIONS.—In carrying out
16	the functions described in paragraph (1)(A), a
17	certified development company may undertake
18	routine actions not addressed in a liquidation or
19	workout plan without obtaining additional ap-
20	proval from the Administrator.
21	"(D) Compromise of indebtedness.—
22	In carrying out functions described in para-
23	graph (1)(A), a certified development company
24	may—

1	"(i) consider an offer made by an obli-
2	gor to compromise the debt for less than
3	the full amount owing; and
4	"(ii) pursuant to such offer, release
5	any obligor or other party contingently lia-
6	ble, if the company secures the written ap-
7	proval of the Administrator.
8	"(E) Contents of notice of no deci-
9	SION.—Any notice provided by the Adminis-
10	trator pursuant to subparagraph (B)(ii) shall—
11	"(i) be in writing stating the specific
12	reasons for which the Administrator was
13	unable to act on the request submitted
14	pursuant to subparagraph (A);
15	"(ii) provide an estimate of the addi-
16	tional time needed for the Administrator to
17	reach a decision on the request; and
18	"(iii) specify any additional informa-
19	tion or documentation that the Adminis-
20	trator needs to make a decision but was
21	not provided in the plan submitted by the
22	certified development company.
23	"(3) Conflict of interest.—In carrying out
24	functions described in paragraph (1), a certified de-
25	velopment company shall take no action that would

1	result in an actual or apparent conflict of interest
2	between the company (or any employee of the com-
3	pany) and any third-party lender, associate of a
4	third-party lender, or any other person participating
5	in a liquidation, foreclosure, or loss mitigation ac-
6	tion.
7	"(d) Suspension or Revocation of Author-
8	ITY.—
9	"(1) In general.—The Administrator may re-
10	voke or suspend a delegation of authority under this
11	section to certified development company if the Ad-
12	ministrator determines that the company—
13	"(A) does not meet the requirements of
14	subsection (b)(1);
15	"(B) violated any applicable law or rule or
16	regulation of the Administrator that in the esti-
17	mation of the Administrator requires revoca-
18	tion; or
19	"(C) fails to comply with any reporting
20	that may be established by the Administrator
21	relating to the establishment of eligibility in
22	subsection $(b)(1)$ or carrying out the functions
23	described in subsection $(c)(1)$

1 "(2) WRITTEN NOTICE.—The Administrator 2 shall provide in writing detailed reason why the dele-3 gation of authority was suspended or revoked.

"(e) Participation in Liquidation.—

- "(1) IN GENERAL.—A certified development company which elects not to apply for authority to foreclose and liquidate defaulted loans under this section, or which the Administrator determines to be ineligible for such authority, shall contract with a qualified third-party to perform foreclosure and liquidation of defaulted loans in its portfolio.
 - "(A) Contract approval.—The contract entered into by the certified development company specified in paragraph (1) shall be contingent upon approval by the Administrator with respect to the qualifications of the contractor and the terms and conditions of liquidation activities. The Administrator shall not unreasonably withhold such approval.
 - "(B) NOTIFICATION OF REJECTION.—If the Administrator rejects the contract, the Administrator shall provide a notice to the certified development company, in writing, explaining the reasons for such rejection within ten business days after submission of the contract.

- 1 "(C) Resubmittal.—The certified devel2 opment company shall be permitted to resubmit
 3 the contract and the Administrator's review of
 4 any such resubmittal shall be limited to
 5 insufficiencies described in the notification of
 6 rejection.
 - "(D) REGULATIONS.—The Administrator shall promulgate regulations, after notice and opportunity for comment, adopting standards for the approval of qualified third-party contractors within 90 days after the date of enactment of the Job Creation and Economic Development Through CDC Modernization Act of 2009.
 - "(E) Failure to promulgate regulations.—If the Administrator fails to promulgate such regulations, any contract for liquidation entered into by a certified development company under this subsection shall be considered to valid for the purposes of this subsection and subsection (f).
 - "(F) EFFECT OF ADMINISTRATOR'S PRO-MULGATION OF REGULATIONS.—If the Administrator promulgates regulations after the deadline specified in subparagraph (D), those regu-

1 lations shall not have any retroactive applica-2 tion with respect to contracts that are described 3 in subparagraph (E). "(2) Commencement.—This subsection shall 4 5 not require any certified development company to 6 liquidate defaulted loans until the Administrator im-7 plements a system to compensate and reimburse cer-8 tified development companies for liquidation of any 9 defaulted loans. "(f) Compensation and Reimbursement.— 10 11 REIMBURSEMENT OF EXPENSES.—The 12 Administrator shall reimburse each certified develop-13 ment company for all expenses paid by such com-14 pany as part of the foreclosure and liquidation ac-15 tivities taken to carry out this section, if the ex-16 penses— 17 "(A) were— 18 "(i) approved in advance by the Ad-19 ministrator, either specifically in a plan 20 submitted pursuant to subsection (c) or 21 generally, such as, but not limited to, ac-22 tions approved by the Administrator in

regulations

issuances; or

other

or

interpretative

23

1 "(ii) incurred by the development
2 company on an emergency basis without
3 prior approval from the Administrator, if
4 the Administrator determines that the ex5 penses were reasonable and appropriate;
6 and

"(B) are submitted by the certified development company to the Administrator not later than 3 years after the date the expense was incurred or the bill therefore is submitted to the certified development company, whichever is later.

"(2) ALTERNATIVE REIMBURSEMENT.—As an alternative to the procedure in paragraph (1), a certified development company may elect to obtain reimbursement for all such expenses from the proceeds of any collateral provided by the borrower that was liquidated by the certified development company if the expenses comply with the requirements of paragraph (1). Within 6 months of the reimbursement, the certified development company shall provide the Administrator with the same information and documentation it would be required to submit to obtain payment from the Administrator.

"(3) Regulations.—The Administrator shall 1 2 promulgate regulations, after notice and comment to 3 carry out the provisions of paragraphs (1) and (2). 4 If the Administrator does not promulgate such regu-5 lations within one year, certified development compa-6 nies shall be authorized, notwithstanding the re-7 quirements of subsection (e)(2), to liquidate de-8 faulted loans and such costs and expenses incurred, 9 absent clear and convincing evidence of fraud, shall 10 be deemed to be approved. 11 "(4) Compensation for results.— 12 "(A) DEVELOPMENT.—In regulations pro-13 mulgated pursuant to paragraph (3), the Ad-14 ministrator also shall develop a schedule of 15 compensation that provides monetary incentives 16 for certified development companies in order to 17 increase recoveries on defaulted loans. 18 "(B) Criteria.—The schedule shall— 19 "(i) be based on a percentage of the 20 net amount recovered, but shall not exceed 21 a maximum amount; and 22 "(ii) not apply to any foreclosure 23 which is conducted under a contract be-24 tween a certified development company and

1	a qualified third party to perform the fore-
2	closure and liquidation.
3	"(C) Payment.—The Administrator shall
4	transmit the compensation provided herein to
5	the development company from the proceeds of
6	liquidated collateral, unless he utilizes another
7	source for funds, within 30 days from the date
8	when the liquidation case has been closed and
9	documentation received.".
10	SEC. 211. REPORTS AND REGULATIONS.
11	Title V of the Small Business Investment Act of 1958
12	(15 U.S.C. 661 and following) is amended by adding at
13	the end the following:
14	"SEC. 511. REPORTS.
15	"(a) Premier Certified Development Compa-
16	NIES.—The Administrator shall report annually to the
17	Committee on Small Business of the House of Representa-
18	tives and the Committee on Small Business and Entrepre-
19	neurship of the Senate on the implementation of section
20	504. Each report shall include—
21	"(1) the number of premier certified develop-
22	ment companies;
23	"(2) the debenture volume of each premier cer-
24	tified development company;

1	"(3) a comparison of the loss rate for premier
2	certified development companies to the loss rate for
3	accredited or certified development companies; and
4	"(4) such other information as the Adminis-
5	trator deems appropriate.
6	"(b) Reports on Liquidation and Fore-
7	CLOSURES.—
8	"(1) In general.—Based on information pro-
9	vided by certified development companies and the
10	Administrator, the Administrator shall submit annu-
11	ally to the Committee on Small Business and Entre-
12	preneurship of the Senate and the Committee on
13	Small Business of the House of Representatives a
14	report on the results of delegation of authority under
15	section 510.
16	"(2) Contents.—Each report submitted under
17	paragraph (1) shall include the following informa-
18	tion:
19	"(A) With respect to each loan foreclosed
20	or liquidated by a certified development com-
21	pany, or for which losses were otherwise miti-
22	gated by pursuant to a workout plan—
23	"(i) the total cost of the project fi-
24	nanced with the loan:

1	"(ii) the total original dollar amount
2	guaranteed by the Administration;
3	"(iii) the total dollar amount of the
4	loan at the time of liquidation, foreclosure,
5	or mitigation of loss;
6	"(iv) the total dollar losses resulting
7	from the liquidation, foreclosure, or mitiga-
8	tion of loss; and
9	"(v) the total recoveries resulting
10	from the liquidation, foreclosure, or mitiga-
11	tion of loss, both as a percentage of the
12	amount guaranteed and the total cost of
13	the project financed.
14	"(B) With respect to each certified devel-
15	opment company to which authority is dele-
16	gated under section 510, the totals of each of
17	the amounts described in clauses (i) through (v)
18	of subparagraph (A).
19	"(C) With respect to each certified devel-
20	opment company that contracts with a qualified
21	third-party contractor pursuant to section
22	510(e), the total of each of the amounts de-
23	scribed in clauses (i) through (v) of subpara-
24	graph (A).

1	"(D) With respect to all loans subject to
2	foreclosure, liquidation, or mitigation under sec-
3	tion 510, the totals of each of the amounts de-
4	scribed in clauses (i) through (v) of subpara-
5	graph (A).
6	"(E) A comparison between—
7	"(i) the information provided under
8	subparagraph (D) with respect to the 12-
9	month period preceding the date on which
10	the report is submitted; and
11	"(ii) the same information with re-
12	spect to loans foreclosed and liquidated, or
13	otherwise treated, by the Administrator
14	during the same period.
15	"(F) The number of times that the Admin-
16	istrator has failed to approve or reject a liq-
17	uidation plan, workout plan, request to pur-
18	chase indebtedness, or failed to approve a third-
19	party contractor under section 510, including
20	specific information regarding the reasons for
21	the Administrator's failure and any delays that
22	resulted.
23	"(c) Reports on Combination Financing.—
24	"(1) Reporting requirement.—Not later
25	than 90 days after the date of enactment of the Job

1 Creation and Economic Development Through CDC 2 Modernization Act of 2009, and annually thereafter, 3 the Administrator shall submit a report to the Committee on Small Business and Entrepreneurship of 5 the Senate and the Committee on Small Business of 6 the House of Representatives that— 7 "(A) includes the number of small business 8 concerns that have financing under both section 9 7(a) of the Small Business Act (15 U.S.C. 10 636(a)) and title V of the Small Business In-11 vestment Act of 1958 (15 U.S.C. 695 et seq.) 12 during the year before the year of that report; 13 and 14 "(B) describes the total amount and gen-15 eral performance of the financing described in 16 subparagraph (A). 17 "(d) Report on Other Economic Development ACTIVITY.—The Administrator shall compile and submit 18 19 to Committee on Small Business of the House of Representatives and the Committee on Small Business and 20 21 Entrepreneurship of the Senate on an annual basis, com-22 mencing in the year that the Job Creation and Economic Development Through CDC Modernization Act of 2009 was enacted, a report that describes the economic and community development activities, other than loan making

- 1 under this title, of each certified development company
- 2 during the prior fiscal year. The Administrator may con-
- 3 tract with another party, including non-governmental enti-
- 4 ties, to collect information or otherwise assist in the prepa-
- 5 ration of the report required by this subsection.

6 "SEC. 512. PROMULGATION OF REGULATIONS UNDER THIS

- 7 TITLE.
- 8 "(a) Deadlines for Implementing Regula-
- 9 Tions.—Except as expressly provided elsewhere in the Job
- 10 Creation and Economic Development Through CDC Mod-
- 11 ernization Act of 2009, the Administrator shall promul-
- 12 gate regulations under this title, after providing notice and
- 13 the opportunity for comment, within 180 days after the
- 14 date of enactment of that Act.
- 15 "(b) Notice and Comment Requirements in
- 16 General.—Except as otherwise provided elsewhere in
- 17 this title, the Administrator shall provide, after the date
- 18 of enactment of the Job Creation and Economic Develop-
- 19 ment Through CDC Modernization Act of 2009, notice of
- 20 any proposed change to a regulation implementing this
- 21 title V (whether in existence on the date of enactment of
- 22 the Job Creation and Economic Development Through
- 23 CDC Modernization Act of 2009 or subsequently adopt-
- 24 ed), publish such notification in the Federal Register, and
- 25 provide a comment period of not less than 60 days.".

l SEC. 212. PROGRAM NAME.

- 2 Title V of the Small Business Investment Act is
- 3 amended by adding the following new section after section
- 4 512:

5 "SEC. 513 PROGRAM NAME.

- 6 "(a) IN GENERAL.—The program created by this
- 7 title shall be referred to as the CDC Economic Develop-
- 8 ment Loan Program.
- 9 "(b) Modification of Materials Used.—Within
- 10 60 days after the date of enactment of the Job Creation
- 11 and Economic Development Through CDC Modernization
- 12 Act of 2009, the Administrator shall modify all documents
- 13 and websites to conform to the name change made by this
- 14 section.".

15 TITLE III—MISCELLANEOUS

- 16 SEC. 301. TERMINATION OF PILOT PROGRAM REGULATION.
- 17 (a) TERMINATION.—Section 120.3 of title 13, Code
- 18 of Federal Regulations, as in effect on January 1, 2009,
- 19 shall cease to have any force and effect as of the date
- 20 of enactment of this Act, and the Administrator is prohib-
- 21 ited from adopting a new regulation that authorizes the
- 22 Administrator to waive any regulation for the purpose of
- 23 conducting a pilot program unless such waiver is specifi-
- 24 cally granted by statute.

- 1 (b) Effect on Existing Program.—Subsection
- 2 (a) shall have no effect on any pilot program currently
- 3 conducted by the Administrator.
- 4 (c) Future Pilot Programs.—Any future pilot
- 5 program conducted under the Administrator's own initia-
- 6 tive or pursuant to statutory authority granted in the
- 7 Small Business Investment Act of 1958 or section 7 of
- 8 the Small Business Act must be implemented only after
- 9 notice in the Federal Register and the opportunity for
- 10 comment.
- 11 SEC. 302. REPORT ON STANDARD OPERATING PROCE-
- 12 DURES.
- 13 (a) Report.—The Administrator of the Small Busi-
- 14 ness Administration shall submit to the Committee on
- 15 Small Business of the House of Representatives and the
- 16 Committee on Small Business and Entrepreneurship of
- 17 the Senate a report within 180 days after enactment of
- 18 this Act identifying each "Standard Operating Procedure"
- 19 issued after January 1, 1996, that relates to the operation
- 20 of a development company (in any manner) under title V
- 21 of the Small Business Investment Act of 1958, that is still
- 22 in effect on the date of enactment of this Act, and the
- 23 regulation codified in title 13 of the Code of Federal Regu-
- 24 lations that authorizes the issuance of the Standard Oper-
- 25 ating Procedure and separately identifies the regulation

- 1 that the Standard Operating Procedure purports to inter-
- 2 pret.
- 3 (b) Inapplicability.—If the Administrator fails to
- 4 complete the report by the time specified in subsection (a),
- 5 the Administrator shall, unless there is clear and con-
- 6 vincing evidence of fraud, honor the terms and conditions
- 7 of any debenture to the entity that issued the debenture
- 8 pursuant to title V of the Small Business Investment Act
- 9 of 1958 without regard to whether the entity complied
- 10 with any of the Standard Operating Procedures described
- 11 in subsection (a) until such time as the Administrator sub-
- 12 mits the report required under subsection (a).
- 13 (c) Definition.—For purposes of this section, the
- 14 term "Standard Operating Procedure" has the meaning
- 15 given that term in section 120.10 of title 13, Code of Fed-
- 16 eral Regulations as that was in effect on January 1, 2009,
- 17 and includes any reference to the acronym "SOP".
- 18 SEC. 303. ALTERNATIVE SIZE STANDARD.
- 19 (a) Review and Study.—
- 20 (1) IN GENERAL.—The Administrator of the
- 21 United States Small Business Administration shall
- study and review the optional size standard set forth
- in section 121.301(b) of title 13, Code of Federal
- Regulations as was in effect on January 1, 2009, for
- eligibility of a small business concern for financing

- under title V of the Small Business Investment Act
 of 1958.
- 3 (2) CONTENTS.—The review shall analyze 4 whether the alternative size standard includes the 5 business concerns defined in section 3(a)(1) of the 6 Small Business Act and what if any regulatory 7 changes are needed in the alternative size standard.
 - (3) Submission to congress.—The Administrator shall submit its study and conclusions within 180 days after the date of enactment of the Job Creation and Economic Development through CDC Modernization Act of 2009 to the Committee on Small Business and Entrepreneurship of the Senate and the Committee on Small Business of the House of Representatives.
- 16 (b) Issuance of Regulations.—Any changes in 17 the optional size standard described in subsection (a)(1) 18 shall be promulgated within 180 days of the submission 19 of the report to committee referred to in paragraph (3) 20 of subsection (a).
- 21 (c) Interim Alternative Size Standard.—Until 22 the Administrator promulgates regulations either re-23 adopting the size standard referred to in subsection (a)(1) 24 or adopts a new alternative size standard, the alternative 25 size standard shall be a maximum tangible net worth of

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- 1 not more than \$15,000,000 and an average net income
- 2 after the payment of Federal taxes (but excluding any car-
- 3 ryover losses) for the preceding two fiscal years not more

4 than \$5,000,000.

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